REVENUE BUDGET & CAPITAL PROGRAMME MONITORING AS AT 31st OCTOBER 2014

Purpose of the Report

 This report provides the Month 7 monitoring statement on the City Council's Revenue Budget and Capital Programme for October. The first section covers Revenue Budget Monitoring and the Capital Programmes are reported from paragraph 50.

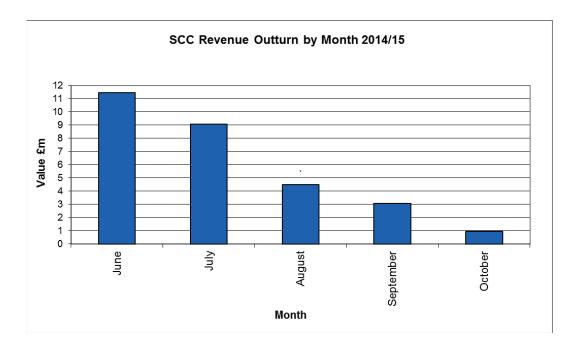
REVENUE BUDGET MONITORING

Summary

2. At month 6 the overall Council position was for a potential overspend of £3.0m. The position at month 7 shows an improvement of £2.1m on the previous month, with a forecast potential overspend of £949k to the year end. This forecast better reflects the ongoing corrective actions being taken by services which, until recently, were not necessarily reflected in forecast. Work is continuing in attempts to balance the 2014/15 financial outturn but the current position is summarised in the table below:

Portfolio	Forecast	FY	FY	Movement
	Outturn	Budget	Variance	from Month 6
	£000s	£000s	£000s	
CYPF	71,007	71,360	(353)	Û
COMMUNITIES	159,677	156,535	3,142	Û
PLACE	162,900	160,848	2,052	Û
POLICY, PERFORMANCE & COMMUNICATION	2,642	2,601	41	⇔
RESOURCES	85,189	84,584	605	⇔
CORPORATE	(480,466)	(475,928)	(4,538)	Û
GRAND TOTAL	949	-	949	Û

3. The forecast outturn shows a reducing overspend from the £11.4m reported in month 3 to the £949k in month 7. This improvement reflects Portfolios' attempts to reduce spending but also the receipt of additional grant income within the Corporate budget area to help offset the significant pressures within the Communities and Place portfolios. The position month by month is shown in the following chart:



- 4. In terms of the month 7 overall forecast position of a £949k overspend, the key reasons are:
 - Place are showing a forecast overspend of £2.1m, due to an estimated £1.4m in risk associated with contract negotiations to deliver the full £3.3m waste management savings and £661k forecast overspend due to income and cost pressures within Markets (Capital & Major Projects).
 - Communities are showing a forecast overspend of £3.1m, due predominately to a £3.6m overspend in Care and Support relating to Learning Disability Services and the purchase of Older Peoples' care.
 - Resources are showing a forecast overspend of £605k, due mainly to a £310k forecast overspend in Commercial Services (Savings) due to reduced forecast income from cashable procurement savings, a £151k overspend in Central costs, mainly due to Bank Charges (£79k), a £214k overspend in Housing Benefit, mainly Rent Rebates that are forecasting a lower income from overpayment recovery. These overspends are partially off-set by a £92k reduction in spending in Human Resources due to increased income in the Moorfoot Learning centre.
 - Corporate budgets are reporting a forecast reduction in spending of £4.5m, due mainly to the receipt of additional grant income awarded to the Council as compensation for business rates related measures introduced or extended in the 2013 Autumn Statement and the release of a year end provision, which is no longer required and was taken to cover any possible stamp duty liabilities resulting from the

reacquisition of the Don Valley Stadium under the Major Sporting Facilities refinancing.

- 5. The main variations since Month 6 are:
 - Children Young People and Families are forecasting an improvement of £352k, which is mainly due a reduction in spend on Placements, reflecting the positive trends in the numbers and cost of Placements in the first half of the year.
 - Communities are forecasting an improvement of £501k, which is mainly due to improvements in forecast spend within Care and Support services of £439k. These forecast reductions in spend have resulted from the acceleration of new Care Purchasing strategies and vacancy management within the Learning Disability service.
 - Place are forecasting an improvement of £254k, which is mainly due
 to the collection of £120k due on a key strategic property project
 within the Capital and Major Projects service and £334k from
 additional income received / now being forecast within the planning
 and building regulation activities. These improvements have been
 partly offset by an adverse movement in Culture and Environment of
 £219k resulting from higher than anticipated cost for hosting the Tour
 de France.
 - Corporate budgets are reporting an improvement of £1.0m from the month 6 position as a result of the aforementioned release of a year end provision to cover any possible stamp duty liabilities relating to the reacquisition of the Don Valley Stadium.
- 6. Also shown in paragraph 46 is the position on the Public Health ring-fenced grant, which is a potential £1.2m underspend. However it was approved via the month 6 monitoring report that £300k £400k of this underspend be made available to fund food bank and fuel poverty projects. This commitment is not currently reflected with the forecast expenditure and will therefore reduce the Public Health underspend to approximately £800k. It was also approved that the balance of this underspend would be considered in the context of the 2015/16 budget savings on public health.

Individual Portfolio Positions

Children Young People and Families (CYPF)

Summary

- 7. As at month 7 the Portfolio is forecasting a full year outturn of a reduction in spending of £353k on cash limit, an improvement of £353k from the month 6 position (shown in the table below), and DSG is forecast to be underspent by £445k. The key reasons for the forecast outturn position are:
 - Business Strategy: £120k forecast reduction in spending, additional Education Services Grant (ESG) income to that budgeted of £398k due to the timing of academy conversions and a reduced level of pump priming of £79k for Vulnerable Groups with activity now being picked up by schools. This reduction in spending is partly offset by a forecast £40k overspend on Bus Passes due to demand increase, a pressure on SEN Transport £194k, £64k on the Catering Premises and Equipment Budget as a result of a required revenue contribution to develop schools capacity to deliver UIFSM, redundancy costs against Music Service and under recovery of traded income Advice and Conciliation Service £43k.
 - Children and Families: £48k forecast overspend. Overspending areas are Management and Business Support £135k due to delay in the Business Support MER, Legal Fees £150k (based on previous year's trends), Fieldwork Service Areas and Permanence and Throughcare £572k net overspend (following some mitigation) mainly due to difficulties in achieving vacancy monitoring targets, Placements £79k due to costs being significantly greater than the external funding available, Adoption £339k due to additional placements particularly via Special Guardianship Orders. These overspends are being partially offset by a reduction in spending of £644k on the combined Early Years and MAST Service as a result of an effective integration and an appropriate commissioning strategy for external contracts, Contact Contracts £356k due to more efficient management using contact centres, Placements £336k reflecting the positive trends in the numbers and costs of placements in the first half of the year. The service is continuing to review activities and funding streams to find mitigating action to offset the remaining overspend.

- Inclusion and Learning Services: £226k forecast reduction in spend due to £128k as a result of additional traded income in Educational Psychologists. £50k in Advocacy and Challenge and £140k in SEN Placement Team due to vacancies. These are partly offset by an overspend in In City SEN Provision £80k due to additional High Risk Learners identified.
- Lifelong Learning and Skills: £55k forecast reduction in spend due to £213k reduced spending in Youth Teams which is unallocated budget partly offset by overspends in the Training Units £140k, these are under review and as delivery reflects changes in provision an MER will be undertaken.
- DSG Budgets: Overall a £445k reduction in spending made up of a £1.1m reduction in spend in Business Strategy due mainly to a corresponding £1.3m reduction in spending on 2 Year Old FEL. A reduced spending of £115k in Children and Families in the combined Early Years and MAST Service as a result of an appropriate commissioning strategy and LDD Staffing Budget. An anticipated overspend of £697k in Inclusion and Learning overall, made up of overspends of £445k in Banded Funding, £211k Independent Placements and £221k in In City SEN Provision due to demand pressures, partially offset by reduction in spends on Sensory Services £34k and £98k Inclusion and Learning Services due to vacancies and £48k in Pupil Admissions. An overspend in Lifelong Learning and Skills of £129k due mainly to increased numbers of Post 16 High Needs learner placements.

Financials (Non-DSG activity)

Service	Forecast Outturn £000s	FY Budget £000s	FY Variance £000s	Movement from Month 6
BUSINESS STRATEGY	(2,570)	(2,450)	(120)	⇔
CHILDREN & FAMILIES	61,172	61,124	48	Û
INCLUSION & LEARNING SERVICES	2,456	2,682	(226)	⇔
LIFELONG LEARN, SKILL & COMMUN	9,949	10,004	(55)	⇔
GRAND TOTAL	71,007	71,360	(353)	Û

Commentary

8. The following commentary concentrates on the key changes from the previous month.

Non-DSG Budgets

 As at month 7 the Portfolio is forecasting a full year outturn of a reduction in spending of £353k on cash limit. This compares with last month's balanced position, a movement of £353k.

Business Strategy

- 10. As at month 7, Business Strategy is currently forecasting a reduction in spend of £120k (shown in the table above) relating to cash limit. This is an improvement of £62k from the previous month.
- 11. The improvement this month is due mainly due to a forecast improvement on SEN Transport against cash of £81k due to more robust forecasting on specific activity and £17k against Pension Budgets for overpayments recouped from previous years. These improvements are offset by additional pressure on Music Service for redundancy which cannot be met from reserves £55k. Other movements are all minor.

Children and Families

- 12. As at month 7, Children and Families is currently forecasting a £48k overspend (shown in the table above) relating to cash limit. This is an improved position of £341k.
- 13. The improved movement this month is due to the better position on Placements, reflecting the positive trends in the numbers and cost of Placements in the first half of the year and a slight improvement in the overspend against Fieldwork Services due to a vacancy.

Inclusion and Learning

- 14. As at month 7, Inclusion and Learning Service is currently forecasting £226k reduction in spend (shown in the table above) relating to cash limit. This is a worsened position of £78k.
- 15. The key reason for the £78k worsened cash limit position is due to an increased overspend on In City SEN Provision.

DSG Budgets

16. The month 7 position is showing a £445k reduction in spend, which is a worsened position of £395k from the position reported at Month 6. This worsened position is predominantly due to the adverse movement against In City SEN Provision for identified High Risk Learners and more robust forecasting against SEN Transport in specific areas of activity; these are offset by minor improvements in LDD Staffing.

Place

Summary

- 17. As at month 7 the Portfolio is forecasting a full year outturn of an overspend of £2.1m an improvement of £254k on the month 6 position. The key reasons for the forecast outturn position are:
 - Business Strategy & Regulation: £1.4m forecast overspend largely due to risks associated with contract negotiations to deliver the full £3.3m waste management savings in the 2013/14 and 2014/15 Budgets.
 - Capital & Major Projects: £661k forecast overspend largely due to income and cost pressures within markets.
- 18. All Directors continue to review current spending plans to further reduce the current forecast overspend which will be reported in the Month 8 forecast.

Financial Results

Service	Forecast Outturn £000s	FY Budget £000s	FY Variance £000s	Movement from Month 6
BUSINESS STRATEGY & REGULATION	29,838	28,407	1,431	⇔
CAPITAL & MAJOR PROJECTS	843	182	661	Û
CREATIVE SHEFFIELD	2,767	2,822	(55)	⇔
CULTURE & ENVIRONMENT	44,447	44,295	152	仓
MARKETING SHEFFIELD	963	777	186	⇔
PLACE PUBLIC HEALTH	-	0	0	⇔
REGENERATION & DEVELOPMENT SER	84,042	84,365	(323)	Û
GRAND TOTAL	162,900	160,848	2,052	Û

Commentary

19. The following commentary concentrates on the key risks and changes from the previous month.

Business Strategy & Regulation

20. The forecast for this activity is an overspend of £1.4m, broadly in line with the previous period. This reflects an assumed £1.2m risk pending agreement with the Contractor on new terms to reflect the revised waste collection arrangements.

- 21. Other cost pressures have to a large extent been mitigated, through one-off savings / additional income including the finalisation of the prior year sale of heat income due to the Council. However, risks remain around underlying waste volumes and additional costs associated with diversion of waste should further maintenance be required on the Energy Recovery Facility.
- 22. Work is progressing on developing further the range of options for negotiation with the contractor with a view to implementation towards the end of the financial year.

Capital & Major Projects

- 23. The forecast for this activity is an overspend of £661k, an improvement of £120k on the previous period, largely due to the collection of monies due on a key strategic property project.
- 24. The forecast position largely reflects income pressures within the markets service of £700k. There may be further risk here if stall lettings cannot be held at current levels. The business model for the market is currently under review balancing lower rents against the need for more flexibility in location to ensure let space is maximised.

Culture & Environment

- 25. The forecast for this activity is £152k over budget, an adverse movement of £219k on the previous period.
- 26. The adverse movement this period arises from the impact of the provisional final costs associated with the Tour de France for £283k advised by the central Tour de France organising team who were leading on the purchase of key supplies and services such as stewards.
- 27. The Service is currently working with Sheffield International Venues (SIV) to finalise a three year funding commitment which will enable them to deliver a significant package of savings. The three year funding commitment should remove the requirement for the Council to pick up risks associated with reductions in profit at the Motorpoint Arena or trading deficits within the SCT / SIV group, which would be absorbed by the Trust as part of its 3 year plan.

28. The Director continues to work closely with SIV to ensure that these plans are progressed and risks are mitigated.

Regeneration & Development Services

29. The forecast for this activity is £323k under budget, an improvement of £334k this period. The improvement largely arises from additional income received / now being forecast within the planning and building regulation activities.

Communities

Summary

- 30. As at month 7 the Portfolio is forecasting a full year outturn of £3.1m overspent, an improvement £501k from the month 6 position. The key reasons for the forecast outturn position are as follows:
 - Business Strategy: Currently reporting a forecast reduction in spending of £490k against the full year budget. Executive and Portfolio-wide Service shows a £321k reduction in spend. This is mainly due to a reduction in spend on the mail and insurance SLA of £122k, reduction in Executive Team pay costs of £99k and a reduction in Business Support team pay costs of £80k. Planning and Performance forecast a reduction in pay spend of £77k, mainly as a result of reduction in pay costs in the Projects and Programmes Team. Quality and Safeguarding Services are reporting a reduction in spend of £91k as a result of the review of expected costs arising from the Deprivation of Liberty Safeguards legislation.
 - Care & Support: An overspend of £3.6m is currently forecast due to ongoing pressures and issues in Adult Social Care primarily relating to care purchasing budgets. These budgets are currently the focus of recovery action lead by the Adult Social Care Savings Board, overseeing several initiatives to contain the overall cost of care purchasing. Recovery action has helped improve the position by £1.1m from a forecast overspend of £4.7m earlier in the year.
 - Significant improvements have been made in the Adults Care
 Provision, which is forecasting a reduction in spend of £799k by the
 end of March 2015. However this is partially offset by a
 corresponding reduction in service user income, which is currently
 forecasting a total shortfall of £381k due to numbers of contributing

- service users being less than had been forecast during business planning.
- The significant overspend forecast is now within the Learning
 Disabilities Service (currently standing at a forecast overspend for the
 year of £4.5m) relating to care purchasing £3.4m and in-house care
 provision £1.1m. The work on reducing the LD overspends before
 the year-end, is being overseen by the Adult Social Care Savings
 Board and the LD Commissioning Board.
- **Commissioning:** Currently reporting a reduction in forecast expenditure of £145k against the full year budget. The reduction in spend forecast by Commissioned Housing of £407k is as a result of a reduction in expenditure on Housing Related Support Contracts of £297k and surplus income from Water Rates collection services of £74k. The balance of the reduction in spend is mainly attributable to a reduction in pay-related expenditure. Commissioned Mental Health (MH) Services are forecasting an overspend of £142k which is mainly due to the agreed sharing of SHSCT unachieved savings dating back to 2013/14. MH Purchasing is reporting a forecast overspend of £59k which is offset by underspends on partnership contracts. Public Health funded Drug and Alcohol Services report a small overspend linked to management team pay costs. Public Health funded Community Services budgets are balanced. Social Care Commissioning Services are forecasting an overspend of £115k which is as a result of pay costs of staff newly joining the LD Re-Provision Team.
- Community Services: Reporting a forecast overspend for the year
 of £136k. There is a forecast overspend on Library Services of £120k
 due to increased pay-related expenditure in excess of savings target
 and the transitional costs of moving to independent / associate library
 provision. There is a forecast of £16k overspend on pay-related
 costs in Locality Services.

Financials

Service	Forecast Outturn	FY Budget	FY Variance	Movement from Month 6
	£000s	£000s	£000s	
BUSINESS STRATEGY	3,490	3,980	(490)	⇔
CARE AND SUPPORT	115,323	111,682	3,641	Û
COMMISSIONING	31,902	32,047	(145)	⇔
COMMUNITY SERVICES	8,962	8,826	135	⇔
GRAND TOTAL	159,677	156,535	3,142	Û

Commentary

31. The forecast outturn position of a £3.1m overspend, is an improvement of £501k from the previous month. The improvement this month is due to:

Care & Support

- 32. There has been a favourable movement of £439k in the month, primarily from a favourable movement of £285k in Assessment & Care Management, as a result of action being taken to accelerate care purchasing strategies, which has been part of the work overseen by the Adult Social Care Savings Board. An improvement of £94k from the previous month in Contributions to Care, due to revisions in service users' contributions and efficiencies arising within the Social Care Accounts Service. A favourable movement of £207k in learning Disabilities, arising from some improvement in care purchasing and staffing savings partly due to slippage in recruitment.
- 33. Offset by an adverse movement in Housing Related Services, relating to a review of equipment costs, undertaken in conjunction with CCG and the Provider, which has resulted in an increased forecast of £178k, offset slightly by a reduction in staffing expenditure.

Commissioning

34. The outturn position has improved by £17k in the month, consisting of: a £42k favourable movement in the month, due to a reduction in expenditure on Housing Related Support Contracts. A review of Mental Health partnership contract expenditure has resulted in a £68k reduction in costs. There has been a reduction of £14k in pay costs for the Public Health Drugs and Alcohol Team as a result of staffing changes. Finally, there has been a £108k adverse movement in Social Care Commissioning, because of increased pay-related expenditure for staff newly appointed to the Learning Disability Service Re-Provision Team.

Resources

Summary

- 35. As at month 7 the Portfolio is forecasting a full year outturn of an overspend of £605k consistent with the month 6 position. The key reasons for the forecast outturn position are:
 - £62k overspend in Business Change & Info Solutions due in the main to an under recovery in traded income in both BCIS Core and BCPD;
 - £310k overspend in Commercial Services (Savings) due to reduced forecast income from cashable procurement savings;
 - £151k overspend in Central costs due to Bank Charges (£79k) and CDC Recharges (£80k);
 - £214k overspend in Housing Benefit from overpayment under recovery.

Offset by:

• £92k reduced spending in Human Resources due to increased income in the Moorfoot Learning centre, offset by additional short term costs related to the new occupational health contract.

Financials

Service	Forecast Outturn £000s	FY Budget £000s	FY Variance £000s	Movement from Month 6
BUSINESS CHANGE & INFORMATION SOLUTIONS	559	497	62	⇔
COMMERCIAL SERVICES	889	866	23	⇔
COMMERCIAL SERVICES (SAVINGS)	(1,141)	(1,451)	310	⇔
CUSTOMER SERVICES	3,769	3,732	37	⇔
FINANCE	6,709	6,715	(6)	⇔
HUMAN RESOURCES	3,439	3,531	(92)	⇔
LEGAL SERVICES	3,282	3,322	(40)	⇔
RESOURCES MANAGEMENT & PLANNING	186	205	(19)	⇔
TRANSPORT AND FACILITIES MGT	42,027	42,062	(35)	⇔
TOTAL	59,719	59,479	240	⇔
CENTRAL COSTS	24,529	24,378	151	⇔
HOUSING BENEFIT	941	727	214	⇔
GRAND TOTAL	85,188	84,584	605	⇔

Policy, Performance and Communications

Summary

- 36. As at month 7 the Portfolio is forecasting a full year outturn of an overspend of £41k, an adverse movement of £22k from the month 6 position. The key reasons for the forecast outturn position are:
 - £59k overspend in Communications mainly due to insufficient income to cover employee costs;
 - £22k overspend in CEX office due to LGYH costs;
 - £45k overspend in Electoral registration due to the costs of canvas staff and IT support costs consistent with previous years;

Offset by savings in:

- reduced supplies & services spend;
- vacancy management and salary sacrifice.

Financials

Service	Forecast Outturn	FY Budget	FY Variance	Movement from Month 6
	£000s	£000s	£000s	
ACCOUNTABLE BODY ORGANISATIONS	0	0	0	\$
POLICY, PERFORMANCE & COMMUNICATION	2,777	2,736	41	⇔
PUBLIC HEALTH	(135)	(135)	0	⇔
GRAND TOTAL	2,642	2,601	41	\$

Corporate items

Summary

- 37. The table below shows the items which are classified as Corporate and which include:
 - Corporate Budget Items & Corporate Savings: (i) corporate wide budgets that are not allocated to individual services / portfolios, including capital financing costs and the provision for redundancy / severance costs, and; (ii) the budgeted saving on the review of enhancements and the budgeted saving from improved sundry debt collection.
 - Corporate income: Revenue Support Grant, locally retained business rates and Council tax income, some specific grant income and contributions to/from reserves.

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Financials

	FY Outturn £'000	FY Budget £'000	FY Variance £'000
Corporate Budget Items & Savings Proposals Income from Council Tax, RSG, NNDR, other grants and reserves	68,954 (549,420)	70,347 (546.275)	(1,393) (3,145)
Total Corporate Budgets	(480,466)	(475,928)	(4,538)

Commentary

38. The position has improved by £1.0m since month 6. This is due to the release of a year end provision, which is no longer required and was taken to cover any possible stamp duty liabilities resulting from the reacquisition of the Don Valley Stadium under the Major Sporting Facilities refinancing.

New Homes Bonus Fund

		£m
Income	Reserves as at 1/04/14	-5.1
	2014/15 NHB Grant Received	-1.9
	14/15 Anticipated NHB Grant	-4.5
	Total Income	-11.5
Expenditure	2014/15 Spend to date at Month 6	2.1
	Forecast to Year End	3.7
	Future Years' Commitments	3.7
	Total Expenditure	9.5
	Funds Available for Investment	-2.0

- 39. £0.3m spend on revenue and capital in the period distributed across all projects with no significant spending on any one project.
- 40. The uncommitted NHB funding earned to date now stands at £2.0m. Proposals have been developed to deliver a second round of projects and these are being progressed through the Council's approval process with some being presented to Members very shortly. The total value of these projects is up to £6.9m and would therefore utilise the £2.0m currently available and £4.9m from anticipated future years' payments.

Housing Revenue Account

Summary

- 41. The HRA Business Plan is based on the principle of ensuring that investment and services required for council housing is met by income raised in the HRA.
- 42. The 2014/15 budget is based on an assumed in year surplus of £6.9m which is to be used to fund the HRA capital investment programme. In accordance with the HRA's financial strategy any further in-year revenue surplus / savings generated by the account will be used to provide further funding for the future HRA capital investment programme.
- 43. As at month 7 the full year forecast outturn is a predicted £5.1m overall improvement from budget. As such, the funding contribution to the capital investment programme will be revised from £6.9m to £12m (shown in the table) and this will be factored into the January 2015 update of the HRA Business Plan and capital investment programme.
- 44. The areas contributing to the improvement are: higher than budgeted net dwelling income of £968k mainly as a result of revised year end assumptions on the profiling of the of bad debt provision; a net forecast of £202k on other income; a saving of £1.6m on repairs and maintenance budgets partly due to a reduced volume of responsive repairs compared to budget; a £2.0m forecasted saving on overall running costs primarily due to staff vacancies, delays in projects and lower than expected recharges; and a forecast reduction of £284k for interest on borrowing due to continued favourable interest rates.

Financial Results

HOUSING REVENUE ACCOUNT (EXC COMMUNITY HEATING)	FY Outturn £000's *	FY Budget £000's *	FY Variance £000's *	Movement from Month 6
1.NET INCOME DWELLINGS	(146,861)	(145,893)	(968)	\uparrow
2.OTHER INCOME	(6,523)	(6,321)	(202)	Π
3 REPAIRS & MAINTENANCE	35,310	36,998	(1,688)	Π
4.DEPRECIATION –CAP PROG FUNDING	37,967	37,967	0	\Leftrightarrow
5.TENANT SERVICES	53,037	55,047	(2,010)	Π
6.INTEREST ON DEBT	14,993	15,277	(284)	\Leftrightarrow
7.CONT TO CAPITAL PROG	12,077	6,925	5,152	\uparrow

^{*}revised format from previous month

Community Heating

45. The budgeted position for Community Heating is a draw down from Community Heating reserves of £348k. As at month 7 the forecast position is a draw down from reserves of £143k resulting in a decrease in expenditure of £205k. This is a movement of £25k from last month.

COMMUNITY HEATING	FY Outturn £000's *	FY Budget £000's *	FY Variance £000's *	Movement from Month 6
INCOME	(3,299)	(3,440)	141	\Leftrightarrow
EXPENDITURE	3,442	3,788	(346)	\uparrow
Total	143	348	(205)	\uparrow

Public Health

- 46. Public Health remains a ring fenced grant in 2014/15 and any reductions in spend are subject to carry forward requirements as per the grant conditions.
- 47. At month 7 the overall position was a forecast reduction in spend of £1.2m. The position shows an adverse movement of £368k on the previous month. This is summarised in the table below.

All figures £000s Portfolio	Forecast full year expenditure	Full year expenditure budget	Full year variance	Month 6	Movement from prior month
CYPF	11,267	11,281	(14)	(26)	12
COMMUNITIES	13,140	13,204	(64)	(213)	149
PLACE	2,973	3,776	(803)	(886)	83
DIRECTOR OF PUBLIC HEALTH (inc PH Intelligence)	2,251	2,560	(309)	(433)	124
TOTAL EXPENDITURE	29,631	30,821	(1,190)	(1,558)	368

- 48. Key reasons for the forecast reduction in spending are:
 - Contract slippage in Director Public Health Office (DPHO) (£178k);
 - Lower than budgeted take up on GP Health checks (£126k);
 - Unallocated vacant post budget (£70k);
 - £701k reduction in spend on Stop Smoking Service contracts;

- £100k staff savings in Place due to vacancy management.
- This is offset by:
- £135k savings target under DPHO to be met from planned reduction in spends across all public health spending.
- 49. The forecast is an adverse movement of £368k from month 6 and the key reasons for the movement are:
 - Reduction in unallocated vacancy budget by £228k;
 - Communities increase in expenditure forecast of £149k. Drug &
 Alcohol Substance misuse purchasing is now forecast to budget, and
 increased DACT expenditure on Pharmacies and consumable
 supplies offset by a reduction in forecast on Private Sector Housing.

An increase in the predicted number of quits to be delivered for the stop smoking service contract, due to an upturn in the number of people using the service.

CAPITAL PROGRAMME MONITORING 2014/15

Summary

- 50. At the end of October 2014, the end of year position forecasts a variance of £9.3m (4%) below the approved Capital Programme. Project managers are forecasting to deliver a capital programme of £201.9m. This has been reduced by £1.8m from the previous forecast of £203.7m. The main reductions are in CYPF (£3.2m), Resources (£1.6m) offset by recent approvals in the Place programme (£2.6m).
- 51. The year to date position shows spending to be £18.6m below the approved programme profile. The Housing programme is 34% (£5.8m) below profile, Place 27% (£5.1m) below profile), CYPF is 21% (£3.3m) below profile and Highways 20% (£2.8m).
- 52. The programme continues to spend at an underlying rate of £7-8m per period (consistent with that seen over the last two years). Assuming that major schemes like Don Valley School, Streets Ahead or new Leisure Facilities and programmes such as the Housing Roofing project achieve their forecast, on current trends, the Outturn is likely to be in the range of £175m subject to the NRQ purchases completing in 2014/15.
- 53. This is some £27m below that currently forecast by project managers. Delivery has fallen a further £1.6m behind profile in Month 7 despite readjustment of budgets following the approval of £4.8m of slippage since the last report. The year to date gap has increased. So, based on the extrapolation above, there is still potentially another £27m of slippage to be declared unless there is a substantial acceleration in spend rates achieved to date.
- 54. Finance and the Capital Delivery Service are working together to review financial results and relate this to physical progress in order to gain an informed understanding of capital delivery performance and in doing so identify areas for improvement both on delivery and forecasting.
- 55. Part of this work has involved the engagement of external support from a professional project management consultancy which is helping to introduce best practice, tried and tested in other public and private sector organisations which deliver large scale capital programmes. The contractor has also provided additional project management resource to

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meet workload peaks created by additional projects which have been added to the programme. The total spend is now projected to rise above the original authority of £950k for three years and the report seeks authority from Cabinet to increase this to over £1million.

- 56. Slippage in the programme is still present but this is less due to poor profiling and more due to proactive work to manage costs. For example:
 - part of the £3m underspend in the CYPF programme is due to challenging the tender prices from the contractor. This has been made before building work commences thus avoiding costly standing charges, re-works and variations payable once the contractor starts on site; and;
 - reductions in the Housing programme reflect a conscious review of potential projects awaiting development. This helps to inform the HRA of the likely timing and scope of the call on resources.
- 57. This reflects how there is an improved understanding of the programme which is starting to pay dividends.
- 58. This improvement, plus the disciplined consideration of projects through the Gateway Approvals process gives further quality assurance that projects to be delivered in the latter half of 2014/15 and from 2015/16 onwards have sound business cases underwritten by an Outcome Board, realistic delivery profiles and are consistent with Council policies.

Financials 2014/15

Portfolio	Spend to date	Budget to Date	Variance	Full Year forecast	Full Year Budget	Full Year Variance	Change on last Month
	£000	£000	£000	£000	£000	£000	£000
CYPF	12,839	16,189	(3,350)	32,600	36,721	(4,121)	(1,129)
Place	13,824	18,931	(5,108)	49,302	50,385	(1,083)	7,275
Housing	11,293	17,056	(5,763)	47,393	49,410	(2,017)	5,778
Highways	11,135	13,963	(2,828)	29,640	29,642	(2)	(792)
Communities	998	1,615	(617)	1,775	2,123	(349)	(70)
Resources	2,139	3,038	(899)	8,325	10,089	(1,764)	(1,621)
Corporate	13,152	13,152	-	32,883	32,883	-	-
Grand Total	65,379	83,944	(18,565)	201,917	211,253	(9,336)	9,440

Capital Programme	2014-15 £m	2015-16 £m	Future £m	Total £m
Month 6 Approved Budget	222.5	160.4	319.1	702.0
Additions	0.4	41.5	0.2	42.0
Variations	-0.5	-2.7	6.9	3.7
Slippage & Acceleration	-11.1	11.1		0.0
Month 7 Approved Budget	211.3	210.3	326.2	747.7

- 59. The five year capital programme has increased by a net £46m following the approval by Cabinet of additional schemes including £38.7m on development and land acquisition costs for the NRQ, £10.8m for enhanced flood defences to the existing Lower Don Valley scheme and £4.7m for the construction of all-weather pitches which are part of a major Football Association initiative being piloted in Sheffield before the scheme is rolled out across the country.
- 60. The majority of the slippage relates to £4.6m of adjustments in the Housing programme including the Heating programme (£2.6m) and District Heat Metering (£1.2m). Other changes include decommissioning of Castle Market (£2.2m) and the re-profiling of the Lower Don valley Flood defence works to accommodate the increased scope of work (£2.6m).

Approvals

- 61. A number of schemes have been submitted for approval in line with the Council's agreed capital approval process.
- 62. Below is a summary of the number and total value of schemes in each approval category:
 - 3 additions to the capital programme with a total value of £270k. Page 52

- 14 variations to the capital programme creating a net decrease of £251k.
- 10 slippage requests moving £5,033k into future years.
- 1 accelerated spend request moving £25k into the current year from future years.
- 1 emergency approval to the value of £78k.
- No director variations.

Further details of the schemes listed above can be found in **Appendix 1**.

Implications of this Report

Financial implications

63. The primary purpose of this report is to provide Members with information on the City Council's Budget Monitoring position for 2014/15 and, as such it does not make any recommendations which have additional financial implications for the City Council.

Equal opportunities implications

64. There are no specific equal opportunity implications arising from the recommendations in this report.

Legal implications

65. There are no specific legal implications arising from the recommendations in this report.

Property implications

66. Although this report deals, in part, with the Capital Programme, it does not, in itself, contain any property implications, nor is there any arising from the recommendations in this report.

Recommendations

- 67. Members are asked to:
 - (a) Note the updated information and management actions provided by this report on the 2014/15 Revenue budget position.

- (b) In relation to the Capital Programme:
 - (i) Approve the proposed additions to the capital programme listed in **Appendix 1**, including the procurement strategies and delegations of authority to the Director of Commercial Services or nominated Officer, as appropriate, to award the necessary contracts following stage approval by Capital Programme Group;
 - (ii) Approve the proposed variations and slippage requests listed in **Appendix 1**;

and note;

- The latest position on the Capital Programme including the current level of delivery and forecasting performance;
- the emergency approval under delegated authority; and
- the slippage requests authorised by the Cabinet Member for Finance under his delegated authority.

Reasons for Recommendations

68. To formally record changes to the Revenue Budget and the Capital Programme and gain Member approval for changes in line with Financial Regulations and to reset the capital programme in line with latest information.

Alternative options considered

69. A number of alternative courses of action are considered as part of the process undertaken by Officers before decisions are recommended to Members. The recommendations made to Members represent what Officers believe to be the best options available to the Council, in line with Council priorities, given the constraints on funding and the use to which funding is put within the Revenue Budget and the Capital Programme.

Andrew Eckford Interim Director of Finance

Scheme Description	Approval	Value	Procurement	
	- ype	2000	Aodie	
GREAT PLACE TO LIVE				
Highways				
Public Rights of Way The primary aim of this project is the improvement of the public right of way network in Sheffield which includes footpaths, bridleway and byways.	Variation (conditional approval for	210	Via 3 quotes in compliance with Standing Orders	
Approval is being sought to increase 2014/15 funding by £50k from the Local Sustainable Transport Fund (conditional approval) and £160k for 2015/16 funded from £120k Local Transport Plan and £40k Revenue Contribution.	£50K)			
Sheffield City Council are currently awaiting confirmation of an increased allocation of LSTF funding with a decision due mid-December, therefore any approval is conditional on securing the funding.				
The additional money will be used to fund a programme of works to improve the quality of surfaces across the network. It is anticipated approximately 10 schemes will be delivered in 15/16 with a significant proportion to be used to improve bridleways.				
OPTIO Orange:City to Halfway This project is now in the final stages of completion with the remaining works being carried out on bus stops.	Variation	33	N/A	
				_

The budget increase is the match funding element from South Yorkshire Passenger Transport Executive's (SYPTE) allocation of LTP.			
Green Route Network This project is to develop a network of cycle routes through Sheffield's green and open spaces, focussed on the city centre, creating end-to end routes between residential areas, the city centre and places of employment, education and leisure.	EMT Variation	30 (increase £45k LSTF, reduction	Amey non-core waiver
Approval is being sought to increase the overall 2014/15 funding by a net £30k. This is funded by a £45k increase from LSTF (conditional approval) and a reduction in LTP by £15k.		Conditional Approval for	
Sheffield City Council are currently awaiting confirmation of an increased allocation of LSTF funding with a decision due mid-December, therefore any approval is conditional on securing the funding.		20 20 20 20 20 20 20 20 20 20 20 20 20 2	
The additional funding will not deliver additional outputs but it is to be used to meet increased construction costs at Blackburn Valley Deep Lane crossing. The initial design did not provide an adequate crossing so more features are required raising the cost to £45k			
Homes			
Improving Access to Meeting Rooms This project is on-going to upgrade the meeting rooms managed by Sheffield Council Housing Services; these are community centres/meeting rooms for tenants associations etc. This is a request to bring forward £25k from 2015./16 and add an additional £15k revenue contribution from the Going Local budget to fund work to Emerson Crescent Community Centre. The meeting room is being brought forward	Accelerated Spend	40	3 Quotes

		Competitive tender - YOR Tender – via three quotes	Y/N	N/A
		45	-45 -225	-111
		Addition	Variation (& Slippage)	Variation
for completion as the room has been unavailable for use by the community for some time. There is pressure from community groups and local councillors to complete the work this year. This approval reverses the request to slip £29k from 2014/15 to 2015/16 was approved in July as at that time no further work was envisaged on 2014/15.	Other	Love Street DDA No.33 Love Street houses a Sheffield Health and Social Care Community Learning Disability Team providing help and advice regarding the health needs of adults with a learning disability, plus a range of specialist assessments and therapies. Following recent Fire Risk Assessments this establishment has been identified as requiring some FRA capital works to provide a second DDA compliant fire escape with disabled access within the ground floor area, as numerous clients have physical or mobility difficulties, with the effect that an evacuation route having any stairs is not suitable. The work is to be funded from the Provision of Disabled Access Block Allocation - itself funded from Corporate Resource Pool - Place.	Provision of Disabled Access Block Allocation This block allocation was originally set up to fund projects that requiring enabling works to be completed in order to make buildings DDA (Disability Discrimination Act) compliant. This variation request is to: transfer £45k of funding to the Love Street DDA project; and slip the balance into 2015/16 pending development of projects.	Demolitions This Q-Number was initially approved in 2010/11 Capital Programme for £300k for

the purpose of recognising the funding required for the Council's demolition programme. The funding source was Corporate Resource Pool. The approved funding has now been allocated to a number of demolition projects			
and the remaining balance of £111k is no longer required and will be returned to the CRP for use on other projects			
INFRASTRUCTURE :-			
Non Office Rationalisation This Q-Number was initially approved in November 2011 for £1m for the purpose of funding the Council's non-office rationalisation programme from prudential borrowing.	Variation	-158	N/A
The approved funding has now been allocated to a number of asset rationalisation projects and the remaining balance of £158k is no longer required.			
Health & Safety Rationalisation: The following three items are proposed to reorganise the Health & Safety block allocations in order to consolidate the funding in one place so that T&FM can more effectively manage the allocation of the resource:			
(1) Health & Safety Compliance Block Allocation This block allocation was set up to provide a resource from which to successfully manage health and safety compliance issues across various sites within the Council's estate.			
It was decided to remove the responsibility for Compliance from "Fragile Lessees" - those who it could be perceived did not have the knowledge, resources or skills to complete these duties – and instead manage the responsibility from within T&FM			

220.8		ge -2,269.0 N/A	(& -16.7 N/A e)
Variation		Slippage	Saving (& Closure)
(Transport & Facilities Management). By way of rationalising the control of health and safety block allocations, the following changes have been proposed:	 Variation: £16.7k underspend added back from Hackenthorpe Community Building, £204.1k transferred from the Communities Buildings Maintenance/Backlog/Health & Safety Block Allocation in order to rationalise the health & safety resource allocation now it is being controlled from a central point within T&FM, 	 \$1ippage: £2.269m balance to slip into 2015/16: Resources are committed to spend the majority of the Health & Safety Compliance block allocation in 15/16 via a framework contract procured through CDS & their delivery partner Turner Townsend. 14/15 Delivery delay caused by the new CSSR (Cost/Schedule Status Report) contract not producing the FRA within the required timeframe. 	(2) Hackenthorpe Community Building This project was created to provide replacement cooking facilities (including kitchen refurbishment) at Hackenthorpe Community Centre. The kitchen did not meet the current legislative requirements for ventilation. It was not possible to install the ventilation required given the current size of the kitchen. Thus, a kitchen extension was required. The Centre has provided a valuable community facility since 1960, originally as a library and from 1996 as a community building when Hackenthorpe Community Centre Group approached the Council to take over the building.

n -204.1 N/A	n 10.2 N/A	n -10.2 e)
Variation (& Closure)	Variation	Variation (& Closure)
It is proposed to transfer the underspend to the Health & Safety Compliance Block Allocation. (3) Community Buildings Maintenance/Backlog/H&S Block Allocation This block allocation was originally set up to provide maintenance of buildings within the community buildings portfolio. This variation request is to transfer £204.1k to the Block Allocation for Health & Safety Compliance in order to consolidate the Health & Safety block allocations in order to manage the position more effectively. This will leave the Community Buildings Maintenance/Backlog/H&S block allocation with a £Nil balance, so it can then be closed.	Path Resurfacing Programme This project was set up to resurface the paths across the Council's estate by way of a prioritised list of sites is to be agreed with Service Managers within the relevant service areas. The variation seeks to add the £10.2k balance remaining on the City Centre Paving scheme, effectively amalgamating the combined Path / Paving works balances on both schemes as a rationalisation to simplify control of remaining resource allocation. It also incorporates a Procurement Strategy change to accommodate an extra £195k to be procured through YORCivils, in line with the remaining expenditure balance on the project, which will be covered by an exception report in the next Contract Award form.	City Centre Paving This project was set up for a programme of works designed to address safety issues and reduce backlog maintenance on deteriorating boundary walls and paving and city centre trip hazards. This variation seeks to transfer the £10.2k underspend on this project to the Path

	N/A		Competitive tender Through YOR Tender	N/A
	0		225	-225
	Variation		Addition	Variation
Resurfacing Programme as part of a rationalisation of the two Paving/ Path schemes.	Vehicle and Plant Efficiency Transport operates a rolling replacement programme to ensure Sheffield City Council's fleet operates at its most efficient level. The identified capital spend is based on known service requirements and current lease end agreements. This variation represents a change in funding source only and seeks to introduce £260k funds from a related Revenue Reserve, as a 2014/15 Revenue Contribution to Capital income, to replace some of the prudential borrowing already in place, thereby reducing revenue budget costs in the future.	SUCCESSFUL CHILDREN & YOUNG PEOPLE :-	Reignhead Primary – Heating This project will provide a new and more efficient condensing-boiler to replace the existing boiler at the school. The heating plant has been showing signs of deterioration for a couple of years and the school has spent considerable funding keeping the boilers ticking over, but following a recent service they have been condemned due to a faulty flue assembly kit. The existing system was not functioning properly and was beyond economic repair. A temporary boiler was procured and funded from the Minor Works revenue budget. The capital replacement works are to be funded from the CYPF Capital Maintenance DFE Grant Block Allocation.	DFE (Department for Education) Capital Maintenance Grant Block Allocation This block allocation was set up to provide funding for the Primary School Building Maintenance Programme. The allocation of the funding is overseen, controlled and

Appendix 1

Capital Schemes

monitored by the CYPF Capital Commissioners, with the Capital Delivery Team acting as the project manager for the related projects. This variation request is to request the allocation of £225k to the Reignhead Primary – Heating boiler replacement project.			
SLIPPAGE / ACCELERATED SPEND:-			
Strategy-Darnall FRA Works This project covers capital works to address compliance issues raised following fire risk assessments at Staniforth Road depot and Darnall Education (Star Works). Works are to include new Fire Alarms, Emergency lighting, Fire doors and compartmentalisation at both sites. The project is currently funded from funds drawn down from the Block Allocation for Health & Safety Compliance, itself funded from Corporate Resource Pool funding. This request is a variation to slip £1.068m into 2014/15 due to Darnall Education (Star Works) building design delays and Staniforth Rd construction works now expected early 2015/16.	Slippage	-1,068.2	N/A
FEL (Free Early Learning) Capital The local authority received £1.03m of DfE (Department for Education) Early years Capital funding towards supporting the childcare market to expand the number of places available to 2 year olds to accommodate the expansion in the entitlement to the 2yr FEL provision. Three capital rounds have been successively targeted at remaining areas of need dependant on the outcome of previous rounds, with the last round having relaxed criteria allowing providers from non-priority areas to apply. To date this has	Slippage	-458.3	A/A

		Υ/N	
		-330	
		Slippage	
resulted in 25 providers accessing Capital funding and is forecast to produce an additional 516 Full Time Equivalent (FTE) places citywide in areas of need. Approval is being sought to slip £458.3k into 2015-16, comprising two elements: Slippage of £201.6k (19.5%) in respect of delays to the delivery of Round 3 projects mainly attributable to the process of issuing suitable leases to grant applicants occupying Council property, which is a requirement prior to funding being released (Darnall Community Nursery £96.6k, Fir Vale Pre-school £54k & Sheffield Children's Centre £51k).	 Slippage of £256.7k (25%) from the as-yet-unallocated Round 4 expenditure, due to further feasibility studies needing to be undertaken once the market settles in 2015, prior to progressing any identified intervention. 	Bannerdale Asset Enhancement The key project objective is to develop and deliver an Outline Planning Permission (OPP) for residential development to enhance the value of the asset; develop and implement a Greenspace Management Plan for open space and sports areas; and decommission and demolish the Bannerdale Centre and Caretaker's Cottage. OPP has been granted; the Centre and Cottage have been vacated and decommissioned; and a demolition contractor has now been appointed. The site has been marketed for sale with several good offers received (disposal is not included in the scope of the project).	Approval is being sought to slip £330k into 2015/16. Delays in the project have occurred due to delays in securing a bat licence prior to demolition. This has now been granted but demolition cannot take place during the winter bat hibernation period. In addition, planned works to the sports pitches cannot be carried out in the

The project is fully funded via Prudential Borrowing in the short term, to be repaid by proceeds from the Capital Receipt following the disposal of the land.				
Beighton Closed Landfill The project has experienced delays due to the need to refine the planned phases two and three in response to the data collated as part of the monitoring infrastructure works. As a result, approval is being sought to slip £167k of Corporate Resource Pool funding into 2015/16.	Slippage	-167	N/A	
The slippage request is based on the latest business case, however there is potential for a further change within the next few months if the feasibility work indicates another change in budget is required.				
Asbestos Schemes Block Allocation This block allocation was originally set up to provide for Priority 1 removal of asbestos in the corporate building stock, including new management surveys. This variation request is to slip £150k into 15/16 due to other remaining funding from 93976 (Asbestos Removal) being used first in the past, but now expected to be fully exhausted in 2015/16 and allocated to on capital projects and demolitions.	Slippage	-150	A/N	
The project is funded from the CRP. Fire Risk Assessment Programme This project ensures that individual sites are prioritised by Capital improvement work being identified following completed Fire Risk assessments. This variation seeks to slip £148.1k into 2015/16 due to delay in surveying programme as a result of resolving issues with new Kier contract.	Slippage	-148.1	N/A	

	IT Room – Minor works (Kier) Coretec System – Waiver
	72.9
	Addition
EMERGENCY APPROVALS:- (Note only)	Aldine House – Sundry Works and Extension Feasibility Schemes - Background note: Sheffield City Council submitted a funding application to Department for Education (DfE) for a capital grant and was successful in being awarded a grant. The application was to undertake various works at Aldine House, which is a secure unit for children. The works involved the following: • Refurbishment of a classroom at the unit • Procurement of an integrated alarm / security system for Aldine House • A feasibility study for a possible extension to the facility Unfortunately, this process commenced prior to the requisite approvals being in place and work is now ongoing to ensure that the necessary approvals are obtained and prior to progressing the project. Aldine House Sundry Works This project covers two elements of work at Aldine House Secure Children's Home - a Classroom Refurbishment and a new "Coretec" Data Logging System. The works involve refurbishment of a classroom at the unit to create a new IT facility and procurement of an integrated alarm / security system for the building that will monitor and record all the different types of incidents – such as panic alarms, security breaches, etc. The IT Room works will enhance the learning provision at the Home in line with Ofsted recommendations and the Coretec system will provide greater efficiency in monitoring of security at the Home. IT Room Refurbishment: £12.7k - fully funded by Department for Education grant: • Tre Room Refurbishment grant and £12.4k funded by a Department for Education grant and £12.4k funded room a revenue

extension at Aldine House e 1 are in order to provide a clear definition space. taken this would provide an sand improve educational Department for Education grant.		
contribution to capital from Aldine House. Aldine House Extension – Feasibility Feasibility & initial outline design for a potential extension at Aldine House Children's' Centre. The works involved at stage 1 are in order to provide a clear picture on the viability of increasing capacity and learning space. Should feasibility lead to the works being undertaken this would provide an opportunity for the Home to increase bed spaces and improve educational opportunity to residents. The feasibility work is to be fully funded from a Department for Education grant.	DIRECTOR VARIATIONS:- (Note only)	None to report this period

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